

Sharon K. Williams, District 1
Junior Watkins, District 2
Lynn Scott Pearson, District 3
Chairperson-Andrew A. Rand, District 4
Rachael Parker District 5
G. Allen Mayer, District 6
James C. Dillon, District 7
Phillip Salzer, District 8
Michael Phelan, District 9



Andrew A. Rand - Chairperson
R. Steve Sonnemaker, County Clerk

Vice-Chairperson -Stephen M. Morris, District 10
Mary Ardapple, District 11
Robert Baietto, District 12
James T. Fennell, District 13
Brian Elsasser, District 14
Carol Trumpe, District 15
Brad Harding, District 16
Thomas H. O'Neill, III, District 17
Paul Rosenbohm, District 18

**PEORIA COUNTY BOARD
MINUTES
Thursday, May 14, 2015
6:00 PM**

County Courthouse • 324 Main Street • County Board Room 403 • Peoria, Illinois 61602
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**CALL TO ORDER
PLEDGE OF ALLEGIANCE
MOMENT OF SILENCE
ROLL CALL BY THE COUNTY CLERK**

Attendance was taken with the Roll Call-Pro voting system, and the following members of the Board were present: Ardapple, Baietto, Dillon, Elsasser, Fennell, Harding, Mayer, Morris, O'Neill, Pearson, Phelan, Rand, Rosenbohm, Salzer, Trumpe, and Williams, with Parker and Watkins absent.

I. APPROVAL OF MINUTES

- Approval of April 9, 2015 County Board Minutes
- Approval of April 28, 2015 County Board Minutes
- Approval of April 28, 2015 County Board Executive Session Minutes

Baietto moved for approval of the minutes, Elsasser seconded. The minutes were approved by a unanimous roll call vote of 16 ayes.

II. PROCLAMATIONS & PRESENTATIONS

- A presentation by Judge Kevin Lyons introducing Judge Jodi Hoos as the recently appointed Peoria County resident judge.
- A presentation of the Illinois Sheriff's Association Scholarship Award.
- A proclamation recognizing Princeville Grade School Boy's Baseball Team for winning 3rd place in the 2015 Boys IESA Class 2A State Baseball Tournament.
- A proclamation recognizing Princeville Grade School Girl's Basketball Team for winning 4th place in the 2015 Girls IESA Class 2A State Basketball Tournament.
- A proclamation recognizing State's Attorney Jerry Brady's staff for the assistance and support they provided to the Central Illinois Fire Investigators Association.

Parker and Watkins entered the meeting.



III. CITIZENS' REMARKS

Lisa Offutt, representing the Peoria Families Against Toxic Waste, addressed the Board. She said on March 27th she learned through the Sheriff's Office Twitter account that an accident had occurred causing a coal ash spill on Route 29 in Rome. She explained how plants must capture the coal ash since it's potentially harmful to the environment and people's health. She said it's supposed to be handled and stored in accordance with regulations. She said trucks from Bodine Services were on site for cleanup; however protective efforts were not taken. She said she observed end loaders trying to scoop up the fine material and dumping it into an open truck, which caused clouds of the material to blow around. She said workers weren't wearing any protective gear. She said one lane was left open to let vehicles pass. She said residents of the area and drivers weren't given any warning. She said the EPA wasn't notified until they were contacted by a journalist and they weren't able to get to the site until days later, after it had rained. She said she presented this to reinforce the understanding that continued use of coal as fuel brings many risks and hazards.

IV. CONSENT AGENDA

- C1.** The Treasurer report consisting of the Bank and CD's Portfolio for the month of March 2015 and Revenue & Expenditure Reports for the month of February 2015.
- C2.** A resolution (item 1 - conveyance) from the Chairman of Ways and Means Committee and County Administrator recommending that the County Board Chairman be authorized and directed to execute deed of said property to the highest bidder, and be authorized to cancel the appropriate Certificates of Purchase. This resolution shall be effective ninety days from May 14, 2015 and any transaction between the parties involved not occurring within this period shall be null and void. (*Poll Vote per Rules of Order, Article V, Section 18C*)
- C3.** A resolution from your Budget Subcommittee of the Executive Committee recommending approval of FY2015 Encumbrance Rollover Appropriation #3.
- C4.** A recommendation from your Land Use and Infrastructure Committee to approve an Ordinance for prevailing rate of wages for laborers, mechanics and other workers in performing construction of public works in Peoria County as determined by the Illinois Department of Labor.
- C5.** A recommendation from your Land Use and Infrastructure Committee to approve an Ordinance to reduce the speed limit on Brimfield Road between US Route 150 and Shissler Road.



- C6.** A resolution from your Land Use and Infrastructure Committee recommending approval of a Local Agency/Company Agreement with Caterpillar, Inc. for a signalization project located at the intersection of IL Route 24 and Terminal Road in Mapleton.
- C7.** A resolution from your Land Use and Infrastructure Committee recommending approval of appropriations for a signalization project located at the intersection of IL Route 24 and Terminal Road in Mapleton in the amount of \$464,000, with the remaining cost of the project to be made up from local match.
- C8.** A resolution from your Land Use and Infrastructure Committee recommending approval of an Intergovernmental Agreement with Hollis Township Road District for a signalization project located at the intersection of IL Route 24 and Terminal Road in Mapleton.
- C9.** A resolution from your Land Use and Infrastructure Committee recommending approval of an Engineering Services Agreement with Midwest Engineering Associates, Inc. related to the signalization project located at the intersection of IL Route 24 and Terminal Road in Mapleton.
- C10.** A resolution from the Chairman of Land Use and Infrastructure Committee and County Administrator recommending approval of a Change Order for pile cap replacement on Hallock Hollow Road Bridge in the amount of \$105,818.00. (*Poll Vote per Rules of Order, Article V, Section 18C*)
- C11.** A resolution from your County Operations and Physical Plant Committee recommending approval of revisions to the Employee Health Plan, in order to remain compliant with PPACA regulations and existing practice.
- C12.** Approval of bond for Matthew P. Jones, Greater Peoria Sanitary and Sewage Disposal District
- C13.** Chairman Appointments

Baietto moved to approve the Consent Agenda and O'Neill seconded. The Consent Agenda was approved by a roll call vote of 17 ayes and 1 nay, with Harding voting nay.

V. ZONING ORDINANCE AND RESOLUTIONS

- 1.** A resolution from your Land Use and Infrastructure Committee recommending approval of an IDOT Economic Development Program agreement for a signalization project located at the intersection of IL Route 24 and Terminal Road in Mapleton.



Dillon moved to approve the resolution and Mayer seconded. Dillon said the project will bring about 200 jobs to Mapleton as well as making the road safer. Mr. Rothert said that this is an economic development project in partnership with Caterpillar. The intersection had signalization in the past but it had been destroyed and not replaced. He explained the safety concerns, especially with more traffic. He said since this is a state route, IDOT will pay for approximately five-sixths of the project through the Economic Development Program. He said the remaining one-sixth will be paid for by the local match by the County. He said it's a reimbursement program that will cost upwards to \$560,000. He said the speed limit will be reduced in both directions.

Chairman Rand asked Mr. Rothert to tell when he began working on the item. Mr. Rothert said the County was contacted by Caterpillar three to four months ago. He said the State has been very cooperative and he confirmed that it's a reimbursement grant. Chairman Rand said he's glad that this opportunity could be used to fix one problem and serve as a welcome mat for the new jobs. The resolution passed by a unanimous roll call vote of 18 ayes.

2. A resolution from your Land Use and Infrastructure Committee recommending approval for Peoria County to negotiate and enter into service agreements with social service agencies that utilize Peoria County's rural transportation program.

Dillon moved to approve Items 2, 3, 4 and 5 and Rosenbohm seconded. Dillon said this is a continuation of the CountyLink program. He said this was unanimous in Committee but they felt it was too important for consent agenda. He thanked Mr. Rothert for his hard work. He said there's still a long way to go but it's on the right track. Rosenbohm said these items are for applying for the grants and for entering into agreements with the social service agencies to help with the County's portion. He said it's been working well with CityLink. He stated his support for the items.

Baietto said he doesn't think the County can continue because of urbanization in relation with CityLink and MVT. He asked what's being negotiated and if there are any segments of the County that are going to be left out. Dillon said the County is currently driving by residents that were normally allowed to be picked up because of the structure of the grant. He explained that there's a possibility for a grey zone area that would allow those individuals to be picked up with County buses. Baietto emphasized the importance of providing this service. Morris asked if the service is still losing money. Mr. Sorrel said for the upcoming State fiscal year, two budget scenarios had to be provided to the State. He said in the first scenario, with funding at 100% of current levels, revenues matched expenses and that included a \$70,000 repayment to the General Fund from the fund balance. He said for the second scenario, where there's a change in the formula and a reduction in funding, \$66,000 - \$67,000 would need to come out of fund balance; the balance is currently \$370,000. Elsasser said he thinks the townships also need to be kept informed. He asked if the requests for annual financial support were still being sent to the townships; Mr. Sorrel confirmed. Trumpe acknowledged the leadership of Ms. Angel Marinich as an innovative leader at CountyLink. The resolutions passed by a unanimous



roll call vote of 18 ayes.

3. A resolution from your Land Use and Infrastructure Committee recommending authorization to apply for Public Transportation Financial Assistance under Section 5311 of the Federal Transit Act of 1991, as amended.

See Item 2 for discussion and vote.

4. A resolution from your Land Use and Infrastructure Committee recommending approval of the Special Warranty, Illinois Department of Transportation State Fiscal year 2016, Combined Application, Section 5311 Non-Metro Public Transportation Capital/Operating Assistance and Intercity Bus Grant & Downstate Urban Area Operating Assistance Grant.

See Item 2 for discussion and vote.

5. A recommendation from your Land Use and Infrastructure Committee approval of an Ordinance to facilitate public transportation within Peoria County in Fiscal Year 2016.

See Item 2 for discussion and vote.

6. A resolution from the Chairman of Ways and Means Committee and County Administrator recommending approval to set the annual salaries of the Peoria County Election Commissioners. (*Poll Vote per Rules of Order, Article V, Section 18C*)

Mayer moved to approve the resolution and Rosenbohm seconded. Mayer said tomorrow [May 15th] will be the first day of the new County Election Commission. He said setting the salaries is one of the things the Board gets to do that it didn't get to do with the City Election Commission. Phelan asked if there are any other benefit packages that come with the salaries. Mayer said not for the commissioners, but yes for the full-time employees in the next resolution. Mr. Sorrel noted that one of the commissioners is choosing to forgo his salary, which is reflected in the resolution. Mayer said this is only allowed because of the County's special nook in the Election Code; otherwise the County would be required to pay a minimum salary. The resolution passed by a roll call vote of 16 ayes and 2 nays, with Elsasser and Harding voting nay.

7. A resolution from the Chairman of Ways and Means Committee and County Administrator recommending approval to set the annual salaries of the Peoria County Election Commission Executive Director and Assistant Executive Director. (*Poll Vote per Rules of Order, Article V, Section 18C*)

Mayer moved to approve the resolution and Ardapple seconded. Mayer said this sets the salaries for the Executive Director and Assistant, which wasn't previously controlled by the Board. Salzer asked if the individuals for the positions have been named. Mayer said they have not since the entity doesn't exist until tomorrow. Mr. Atkins said naming the executive director and assistant director is on their agenda for tomorrow. Harding asked if the employees were previously County or City employees. Mr. Atkins said he personally



believes they were County employees, but they could have been considered City Election Commission employees with the County paying their salary and benefits. Harding asked if the salaries and benefits had been established by the Hay Study benchmark system. Mr. Atkins said no, the salaries were set by the election commission and the benefits were the same that were provided to other Peoria County Employees. Harding said he thought this would be similar to taking over PAWS and questioned the difference. Mr. Atkins said it would be similar for those under the executive director and assistant director level, but the comparison doesn't work as well for these two positions. Harding said he recalls PAWS employees taking a salary correction and asked if anyone is taking a similar adjustment. Mr. Atkins said he believes this resolution calls for essentially the same pay as the same positions from the City Election Commission. Harding questioned why this adjustment isn't happening. Mr. Atkins said the Board has the right to set their salaries and to use whichever method the Board believes is the best way to determine it. Harding said he senses a problem and thinks this should be discussed in Ways and Means since there hadn't been a meeting. Harding moved for a deferral to take it back to committee, Elsasser seconded.

Mayer said the State's Attorney's Office and County Administration asked to place this on the agenda by poll vote since it came up after the normal committee meetings and needed to be done ahead of the May 15th [Election Commission] meeting. He said he made it very clear that if any committee members asked to have a special meeting, he would be more than happy to schedule it. He said to his knowledge, no one indicated that they wanted to have a special meeting. He said the salaries could be adjusted on the Board floor and he would be happy to place it on the June Ways and Means agenda; however, he thinks it would be irresponsible not to set any salary since they will be hired tomorrow. Baietto said it's different from PAWS since the County has been paying these salaries. Elsasser said now is the opportunity to make an adjustment. He said other members of the Board have commented in the past that the Board couldn't do anything about it since they set their own salaries, which insinuates they're too high. He asked if there was a process where people had the opportunity to apply for the positions and asked who makes the decision. Chairman Rand said it will be the Election Commission that makes the decision. Chairman Rand said the Health Department is an example of a very large employer within Peoria County that has control within their own authority. He said he respects the right to set the salaries but the process of selecting these individuals is not within the Board's authority and not the Board's role. He said the body that decides it is appointed by the Chief Judge, which is part of the beauty of this system since it removes the political nature of the important decisions. The motion to defer failed on a roll call vote of 4 ayes and 14 nays, with Elsasser, Fennell, Harding and Trumpe voting aye.

Mayer said the intergovernmental agreement gives the Board the ability to review the budget, which includes the personnel line items, which wasn't able to be done in the past. Mr. Atkins said the timeline for the Election Commission was changed due to the special elections. He said there was not a chance to bring forward a budget prior to the date that the Election Commission will be created. He said at the next meeting the budget will potentially be ready for the remainder of the year for the Board approval. Mr. Sorrel confirmed that staff has been working with the City Election Commission leadership and



believes the budget amendment will come forward at the June County Board meeting. Mayer said Mr. Sonnemaker had presented to the Executive Committee that he will be providing unspent election funds and there will also be several hundred thousand dollars that the City Election Commission is bringing in fund balance. He said the hope is to use resources that are already brought to the table. Elsasser said he'd rather start at a salary that's \$10,000 less. He said if they do a good, efficient job, then they could get a raise next year. Fennell asked if this vote would preclude Mayer from bringing this back up for discussion next month. He thinks there should be some comparables. Mayer said these positions are not officials with terms, so the Board isn't prohibited from changing the rate of compensation during their term. He said it behooves the Board to look at it during the budget process. He believes the salaries will stack up against other election commissions. Mr. Atkins confirmed that the compensation could be addressed again during the budget process.

Trumpe asked about wording the resolution so that it shows the salaries are tentative and will be reviewed soon. Mr. Atkins provided options for amending the resolution. Trumpe moved to amend to reflect that both salaries are set in the amounts listed until a budget is formally approved, which is expected to occur at the June Board Meeting. Mayer urged an aye vote. Phelan said sometimes you have to be careful what you ask for when asking for comparables. He said the Board may find out they're under market and hopes the Board is willing to adjust the salaries. The motion to amend passed by a roll call vote of 17 ayes and 1 nay, with Pearson voting nay. The resolution as amended passed by a roll call vote of 17 ayes and 1 nay, with Harding voting nay.

- 8.** A resolution from your County Operations and Physical Plant Committee recommending approval to support the continuation of the MBE Contractor Development Initiative for an additional three (3) years at a minimum level of support of \$20,000.00 each year.

Phelan moved to approve the resolution and Salzer seconded. Parker said she's very proud of the county stepping up with this initial program. She asked for the County's continued support for three more years since good results take time. She said there's already been a turnaround for some of the companies and there will be more results to come. She thanked Phelan for his many years of commitment to the MBE Committee, as well as Ardapple sitting in on meetings when she was unable to attend. Chairman Rand asked if the Board is really in a position to commit three more years. He said it seems some members may be more comfortable with annual consideration. Phelan said he fully agrees with what Parker said and hopes this commitment continues beyond three years. Phelan asked for confirmation that this is budgeted money authorizing Mr. Rothert to spend it out of his budget. He said this doesn't commit the board to years two and three. Mr. Sorrel confirmed Phelan's statements. Mr. Atkins said the resolution expresses the current Board's support for the ongoing support of at least \$20,000 for the next three years. He said it's purely an expression of intent and members are not bound to it.

Chairman Rand asked if the Cayemitte Group will be used for its services as part of the plan to spend this \$20,000. Mr. Rothert said once the adequate funds have been raised, the plan is to have another RFP process, which he feels is the most prudent thing to do. He



said they could apply to run it again through the RFP process. Chairman Rand asked Parker if it's her desire to conduct another RFP or to retain the services of the Cayemitte Group. She said the good she sees with retaining them is the relationship they've established with both the clients and with other companies they've contacted. She said she doesn't see why the County would want to get away from them as long as the results continue to improve. However, she said they may not cover everything in the next step. She said the program will need to figure out where they're going from here and really look at what to hone in on.

Ardapple said she agrees with continuing to have the Cayemitte group involved but it's her recommendation to have the scope of work redrafted based on what has been learned from the pilot program. She said dialog with private businesses and the State has brought a wealth of information about the funding mechanism and a tiered program. She said metrics should probably be built into it. She said the three year commitment is important since they are asking for State and private business partners to make a similar commitment over three years. Chairman Rand asked for confirmation that this is the terminal point of a previous contract that was for \$250,000; Mr. Rothert confirmed. Chairman Rand said he wants everyone to understand that the proposed level of funding isn't even in the ballpark with previous funding. He said the goal is to search for equivalent levels of funding from the State and private sources.

Parker said they have been having the meetings and discussions to try to get the funds. She thinks it may require more than \$60,000. Ardapple said Mr. Rothert has a fundraising metric that they've started to address. She said they've had meetings requesting sizable commitments from IDOT, the Illinois Capital Development Board and the DCOE; which are in the pipeline waiting to get to the Governor's Office. She said the three agencies have a very good appetite to invest in this kind of program. She said they've already gotten financial commitments from two sources. She said there's a lot of moving pieces and a lot of interest in the program. The resolution passed by a unanimous roll call vote of 18 ayes.

9. A resolution from your County Operations and Physical Plant Committee recommending approval of a Residency Policy.

Salzer moved to approve the resolution and Phelan seconded. Salzer said he introduced this resolution to try to spur and promote loyalty and commitment to the County. He thanked Chairman Rand for his support and input, as well as Phelan's knowledge in the area. Salzer said nine of the department heads already live in Peoria County. He said he believes loyalty is where you live. He said he thinks these individuals could be leaders in other aspects of our community. He also said these individuals will be more likely to provide greater financial support to Peoria County communities. He noted that the policy does allow the County Administrator to waive the requirement in certain circumstances. Harding said he'll be voting no since he thinks restricting the talent pool is a mistake. He questioned the waiver clause if the County truly believes in the policy. He said salary and benefits have been taken away from these employees over the last four or five years. He said if the County can't earn their residency by having the best place to live, then the County shouldn't short-change itself by possibly losing the best candidate.



He said loyalty should be earned, not imposed. Rosenbohm said there are certain circumstances where an individual may need to live in another county; like taking care of a relative. He also said the County is leading an effort to be a regional area. He said he's a little skeptical of pushing this onto people and thinks the Board should step back to think differently on this policy. Elsasser said it's a commendable venture and asked for confirmation that the police officers must live in the County; Capt. Gaa confirmed. The resolution passed by a roll call vote of 15 ayes and 3 nays, with Harding, Rosenbohm and Trumpe voting nay.

11. Executive Session - Personnel Matter and Pending Litigation

Chairman Rand announced that the executive session will occur before voting on Item 10. Chairman Rand recognized Mr. Sorrel's family. Morris moved to go into executive session to discuss pending litigation and contract for employment; Parker seconded. The motion passed by a unanimous roll call vote of 18 ayes.

The board went back into regular session.

10. A resolution from your Executive Committee recommending approval of a Contract with Scott Sorrel. (*Pending Committee Approval*)

Morris moved to approve the resolution and Ardapple seconded. Morris said he's been the point of contact with Mr. Sorrel and he appreciates his professionalism and understanding. He said the contract before the Board has been agreed upon by Mr. Sorrel. He said it's fair to him and fair to the Board. He said he supports it. Chairman Rand said, under Citizens' Remarks, Andy Sorrel and Nolan Sorrel urge a yes vote for their father's contract. The resolution passed by a unanimous roll call vote of 18 ayes.

Chairman Rand highlighted the cornucopia of items that went before the Board. Chairman Rand said Mr. Sorrel has been afforded great responsibility and it comes with great expectations. He said the Board pledges their complete support and commitment. Mr. Sorrel said he's up to the challenge and greatly appreciates the unanimous support of the Board. He said he couldn't be successful in his current and past positions without the support of his family. He said there are several challenges ahead but this is an organization that's dedicated to providing good, quality services for the citizens, customers and those that visit the County. He said he'll do his best to lead the organization to achieve the goals of the Board. Baietto congratulated Mr. Sorrel and stressed that everyone needs to work together as a team.

VI. MISCELLANEOUS AND ANNOUNCEMENTS

Mayer said the annual Memorial Day Observance will be at the Peoria County Courthouse in the World Wars I & II Plaza on Monday, May 25th at 1 pm.

Williams said on Monday the Search and Rescue was called out on a missing person. She commended Lt. Molleck and the whole staff as very professional organization.



**Peoria County Board
Minutes, Thursday, May 14, 2015**

Chairman Rand clarified that under the Appointments listing for the Board of Review & Assessments, Mr. Fletcher's term is indeed expiring May 31, 2015.

VII. ADJOURNMENT

There being no further business before the Board, the Chairman announced the meeting was adjourned.