

Sharon K. Williams, District 1
Junior Watkins, District 2
Lynn Scott Pearson, District 3
Chairperson-Andrew A. Rand, District 4
Rachael Parker District 5
G. Allen Mayer, District 6
James C. Dillon, District 7
Phillip Salzer, District 8
Michael Phelan, District 9



Andrew A. Rand - Chairperson
R. Steve Sonnemaker, County Clerk

Vice-Chairperson -Stephen M. Morris, District 10
Mary Ardapple, District 11
Robert Baietto, District 12
James T. Fennell, District 13
Brian Elsasser, District 14
Carol Trumpe, District 15
Brad Harding, District 16
Thomas H. O'Neill, III, District 17
Paul Rosenbohm, District 18

SPECIAL PEORIA COUNTY BOARD MEETING AGENDA

**Thursday, August 18, 2016
5:00 PM**

County Courthouse • 324 Main Street • County Board Room 403 • Peoria, Illinois 61602
Voice: (309) 672-6056 • Fax: (309) 672-6054 • TDD: (309) 672-6073
www.peoriacounty.org/countyboard

**CALL TO ORDER
MOMENT OF SILENCE
PLEDGE OF ALLEGIANCE
ROLL CALL BY THE COUNTY CLERK**

I. CITIZENS' REMARKS

(To address the County Board, fill out a card and submit it to the Chairman before the Board Meeting.)

II. ZONING ORDINANCE AND RESOLUTIONS

- 1.** A resolution from your Executive Committee recommending approval to place a Referendum Question on the November 8, 2016 General Election ballot to create a Special County Retailers' Occupation Tax for Transportation.
- 2.** A resolution from your Executive Committee recommending approval to place an Advisory Referendum Question on the November 8, 2016 General Election ballot to increase property taxes by up to 0.5¢ for providing assistance to military veterans, their families and the families of deceased veterans, and up to 1.0¢ for services delivered to its residents who are persons with developmental disabilities.

III. MISCELLANEOUS AND ANNOUNCEMENTS

IV. ADJOURNMENT

AGENDA BRIEFING

COMMITTEE: Executive Committee
MEETING DATE: August 11, 2016

LINE ITEM:
AMOUNT:

ISSUE:

For RESOLUTION: Transportation Sales Tax Referendum Question for the November 8, 2016 General Election

BACKGROUND/DISCUSSION:

Since November of last year, the Board has had multiple policy discussions related to the condition of the County's road network, and the mechanisms available to fund improvements that are needed. These policy discussions also included the need to make improvements to county highways within the City of Peoria and the various other municipalities in Peoria County. The improvements are necessary, especially in the case of the City of Peoria, to be able to perform a jurisdictional transfer. The end result being that the County decreases its road network.

There have been multiple iterations and proposals put forth, but the final version set here and in the attached resolution is to place on the November 8 general election ballot a referendum to create a Special County Retailers' Occupation Tax for Transportation (sales tax). Staff recommends asking the voters for the minimum amount permitted under the Statute, which is a 1/4%. At that rate, consumers would pay an additional 25¢ for every \$100 purchased. Titled goods such as automobiles, motorcycles, and boats are exempt from the tax. Additionally, groceries (non-prepared food) and prescription drugs are also exempt from the tax.

Placing a sunset or an end to the sales tax has been an important part of the policy discussion. As a result, staff recommends that the sales tax have a 15 year sunset provision, which is permitted under the Statute. If approved by the voters now, the County Board would be forced to go back to the voters a second time to be able to continue the tax in 15 years.

The Peoria County Board has been fiscally responsible over the course of time. It can only increase sales taxes by asking the voters first. A sales tax is preferred because it spreads the burden beyond more than just county residents. Nearly 80% of the sales taxes generated in Peoria County are done so at businesses inside the City of Peoria. However, not all of that sales tax revenue is generated by residents of the City. There are plenty of people that live outside the City that come to the City to shop.

If approved by the voters, the County would collect the tax. The City of Peoria would continue to collect its Home Rule Sales Tax, as neither the County Board nor the current City Council can bind a future Council to increasing or reducing the Home Rule Sales Tax in the future. For County Highways in the City of Peoria identified in the project list, the new sales tax would pay for the improvements, and the City would accept a jurisdictional transfer to remove the road from the County's network.

Below is a table that explains the funding methodology the County would use to make road improvements in the voters approve of the new sales tax. Some key points in that table are:

- Based on historic averages: \$67.5 Million in revenue could be generated in 15 years.
- Based on the County's bond rating, a conservative rate of 3% is used on the bonds.
- To cover the pay-as-you-go portion, the County would need to bank about \$200,000 per year, over the 15 years, in MFT revenue. This is attainable.
- Based on all the conditions stated, the maximum the County could bond for is \$53.685 million.

- It is recommended that projects be paid for by a combination of bonds to be issued and a pay-as-you-go.

	Annual	15 Years	
Total Revenue:	\$4,500,000	\$67,500,000	
Debt Issuance:		\$35,000,000	
Debt Service:	\$2,889,053	\$43,335,792	
Residual:	\$1,610,947	\$24,164,208	
Pay-as-you-Go Need:		\$27,135,000	
MFT Needed:		\$2,970,792	
Total Investment:		\$61,624,325	
			Miles
In the City:	\$28,535,000 (46.3%)		7.00
Outside the City:	\$33,089,325 (53.7%)		19.00

COUNTY BOARD GOALS:



HEALTHY AND SAFE COMMUNITY



GROWING COUNTY



HIGH PERFORMING PUBLIC ORGANIZATION

STAFF RECOMMENDATION:

APPROVAL

COMMITTEE ACTION:

APPROVED AUGUST 11, 2016 (11-0 VOTES; MR. PHELAN ABSENT)

PREPARED BY: Scott A. Sorrel, County Administrator

DEPARTMENT: County Administration

DATE: August 2, 2016

By ADT and PCI - master

Road Name	Project Description	Project Termini	Project Length (Miles)	PCI	ADT	Total Project Cost
Debt Willow Knolls Road	Intersection Reconstruction	Allen Road / Willow Knolls Intersection	n/a	42	14,300	2,500,000
Debt Willow Knolls Road	Reconstruct Roadway	University St to Allen Road	0.50	42	9,450	2,500,000
Debt Sheridan Road	Reconstruct Roadway	Northmoor to Glen	0.75	44	12,100	3,700,000
Debt Glen Avenue	Reconstruct Roadway	Sheridan to Knoxville	0.50	8	11,700	2,700,000
Debt Lake Street	Reconstruct Roadway	Sheridan to Knoxville	0.50	15	7,700	2,700,000
Debt Gale Ave.	Reconstruct Roadway	Forrest Hill to Sterling	0.50	35	7,500	2,700,000
Debt Koerner Road	Structural Overlay and Paved Shoulders	Charter Oak to US 150	2.00	32	4,100	2,300,000
			4.75			19,100,000
Debt Old Galena Road	Reconstruct Roadway	IL 29 to Cedar Hills Drive	1.25	21	9,900	8,239,325
Debt Maxwell Road	Reconstruct Roadway	Fauber to Middle Road	0.75	43	3,500	4,500,000
Debt Princeville Jubilee Road	Reconstruct Roadway	BNSF Railroad to IL 90	0.50	38	1,650	2,650,000
			2.50			15,389,325
Paygo Smithville Road	Structural Overlay and Paved Shoulders	Airport Road to Cameron Lane	3.00	59	3,900	3,400,000
Paygo Truitt Road	Structural Overlay and Paved Shoulders	Route 40 to Chillicothe City Limits	5.00	40	2,900	5,500,000
Paygo Cameron Lane	Structural Overlay and Paved Shoulders	IL 116 to US 24	8.00	42	3,450	8,800,000
Paygo Park Road	Mill and Overlay	Farmington Road to Nebraska	0.50	38	2,950	1,300,000
Paygo Richwoods Boulevard	Reconstruct Roadway	Sterling to RxR	1.75	34	4,400	8,135,000
			18.25			27,135,000

By ADT and PCI - master

Road Name	Project Description	Project Termini	Project Length (Miles)	PCI	ADT	Total Project Cost
Projects That Will Be Unfunded						
Radnor Road	Reconstruct Roadway	Willow Knolls to Alta Lane	2.50	75	2,900	11,250,000
Trigger Road	Structural Overlay and Paved Shoulders	US 150 to Grange Hall Road	2.25	66	1,900	2,650,000
Sterling Avenue	Reconstruct Roadway	MLK Drive to Manor Parkway (Madison Golf Crse.)	0.25	99	4,300	1,200,000
Middle Road	Reconstruct Roadway	Maxwell to Dirksen	0.25	43	3,000	1,800,000
Taylor Road	Structural Overlay and Paved Shoulders	IL 116 to IL Route 8	3.50	56	3,150	3,875,000
Old Galena Road	Structural Overlay and Paved Shoulders	Cedar Hills Drive to Truitt	5.00	31	2,850	5,500,000
Princeville Jubilee Road	Structural Overlay and Paved Shoulders	US 150 to BNSF Railroad	9.00	38	2,150	9,900,000
Maher Road	Reconstruct Roadway	IL 8 to I-74	2.50	27	2,000	7,350,000
Hanna City - Glasford Road	Structural Overlay and Paved Shoulders	IL 116 to Glasford Village Limits	9.00	46	1,950	9,900,000
Glasford Road	Reconstruct Roadway	Glasford Canton to US 24	2.25	58	1,950	6,735,000
Smithville Road	Structural Overlay and Paved Shoulders	Cameron Lane to Stone School Road	11.50	55	1,650	12,650,000
Rome West Road	Structural Overlay and Paved Shoulders	Old Galena Road to IL 29	3.00	64	1,600	3,500,000
Grange Hall Road	Structural Overlay and Paved Shoulders	Princeville Jubilee to IL 91	5.00	60	1,350	5,500,000
Cottonwood Road	Reconstruct Roadway	McAllister Road to IL 8	2.50	56	1,100	7,780,500
Brimfield Road	Reconstruct Roadway	US 150 to North Brimfield Village Limits	0.75	76	850	2,500,000
Stone School Road	Structural Overlay and Paved Shoulders	Fulton County Line to Graham Chapel Road	9.50	40	800	10,400,000
Wiley Road	Structural Overlay and Paved Shoulders	Graham Chapel Road to Elmwood City Limits	1.25	69	750	1,650,000
Mapleton Road	Reconstruct Roadway	Maple Ridge Road to US 24	2.00	37	650	6,225,000
Graham Chapel Road	Structural Overlay and Paved Shoulders	Stone School Road to Wiley Road	2.00	40	600	2,400,000
Hakes / Main / Third (Edelstein)	Reconstruct Roadway	IL 90 to IL 40	1.50	50	400	4,700,000
Cottonwood Road	Structural Overlay and Paved Shoulders	McAllister Road to Texas Road	3.50	53	350	3,900,000
Akron Road	Structural Overlay and Paved Shoulders	Princeville Jubilee to IL 40	7.50	40	275	8,200,000
Swords Hill	Reconstruct Road and Rehabilitate Bridge	Farmington Road to Rohmann Avenue	0.50	23	4,450	3,400,000
			87.00			132,965,500

TO THE HONORABLE COUNTY BOARD)
)
COUNTY OF PEORIA, ILLINOIS)

Your Executive Committee does hereby recommend passage of the following Resolution.

Re: Referendum Question for the November 8, 2016 General Election to Create a Special
County Retailers' Occupation Tax for Transportation

RESOLUTION

WHEREAS, the Illinois Compiled Statutes (55 ILCS 5/5-1006.5) enables counties to ask their voters to create a special retailer's occupation sales tax dedicated to either public safety, public facilities or transportation, and;

WHEREAS, Peoria County voters have twice approved a referendum, once exclusively for public safety, and once exclusively for public facilities, as provided for by the Statute, and;

WHEREAS, Peoria County's network of 315 miles of county highway has a substandard pavement condition rating of 58.8 out of a possible 100 points with approximately 38% of the network needing life cycle replacement or substantial pavement restoration, and;

WHEREAS, the estimated cost to replace the 38% of the network that needs it the most is approximately \$215 million, an amount the Peoria County Board has determined is unattainable given the existing sources of revenue, and;

WHEREAS, the Statute permits the County to ask the voters to enact a transportation sales tax of a maximum of two percent (2%) in quarter percent (1/4%) increments, and;

WHEREAS, the County Board has researched this issue for many months to determine that asking the voters to create a new sales tax on non-titled goods that is exclusively dedicated to repairing and replacing the county highway network is the most prudent solution given the need and funding sources available, and;

WHEREAS, a quarter percent (1/4%), the minimum possible under the Statute, would generate sales tax revenue to address as much as \$60 million worth of road projects, and;

WHEREAS, a critical component is to improve county highways within the City of Peoria with the cooperation and support of the City of Peoria City Council, and;

WHEREAS, because the County Board strongly believes that the taxpayers should not be burdened with such a sales tax in perpetuity, a sunset of 15 years is proposed.

NOW, THEREFORE, BE IT RESOLVED that the County Board now directs the election authorities to place the following referendum on the ballot for the November 8, 2016 general election.

To pay for road improvements and other transportation purposes, shall Peoria County be authorized to impose an increase on its share of local sales taxes by 1/4% for a period not to exceed 15 years? This would mean that a consumer would pay an additional 25¢ in sales tax for every \$100 of tangible personal property bought at retail. If imposed, the additional tax would cease being collected at the end of 15 years, if not terminated earlier by a vote of the county board.	YES	
	NO	

RESPECTFULLY SUBMITTED,
EXECUTIVE COMMITTEE

AGENDA BRIEFING

COMMITTEE: Executive Committee
MEETING DATE: August 11, 2016

LINE ITEM:
AMOUNT:

ISSUE:

For RESOLUTION: Advisory Referendum Question for the November 8, 2016 General Election

BACKGROUND/DISCUSSION:

For tax year 2015 payable in 2016, the County Board levied a total of \$27,050,434 in property taxes with a certified rate of 80.50¢ for every \$100 of assessed value on real property. There are two segments of our community, Veterans and their surviving family members through the Veteran's Assistance Commission (VAC), and persons with development disabilities and their family members through the Board for the Care and Treatment of Persons with Developmental Disabilities that receive a portion of the total property tax levy as follows:

Fund	Rate Limit	Current Levy	Current Rate
Veteran's Assistance	3.00¢	\$227,492	0.677¢
Care & Treatment	10.00¢	\$335,022	0.997¢

The VAC is experiencing double digit year-over-year growth in services delivered and federal veterans benefits secured on behalf of veterans. This growth is largely due to the close proximity to the Robert Michel VA Clinic in Peoria, and in no small part to the aggressive work of the VAC's Superintendent. Further results are hampered by the minimal operation run by the VAC. More benefits could be leveraged by the VAC with added resources. Under the Statute, the County Board has the ability to increase property taxes in this fund as it is currently less than one-third of the maximum permitted.

The Care & Treatment Board is emerging from a transition period where the early childhood intervention grant was defunded by the State, and the services transferred to Easter Seals. Within another 12 months, the Board will be out from under a lease agreement for their former office space. To do so meant taking on a temporary loan from the Board of Health Fund. The result is that property tax support for agencies like Ep/c, Community Workshop and Training Center, Easter Seals, Camp Big Sky, and others are half what they were five years ago. These service providers and others delivering critical services to community members with developmental disabilities have been the ones hurt the most by the State's fiscal crisis. More services could be delivered by the providers with added resources. Under the Statute, the County Board has the ability to increase property taxes in this fund as it is currently less than one-tenth of the maximum permitted.

Fund	Rate Limit	Proposed Levy	Proposed Rate
Veteran's Assistance	3.00¢	\$395,508	1.177¢
Care & Treatment	10.00¢	\$671,052	1.997¢

The table above contemplates a 0.5¢ increase in the rate for VAC, and a 1.0¢ increase in the rate for Care & Treatment. This would generate an additional \$168,015 in property tax revenue for the VAC and \$336,030 for Care & Treatment.

The Peoria County Board has been fiscally responsible over the course of time, and has had a self-imposed property tax cap of the rate at 80.50¢ for about a decade. The Board Chairman and Committee Chairman prefer an advisory referendum to let the voters of Peoria County provide policy direction to the Board on the issue of raising their property taxes for these funds. Attached is a DRAFT resolution that would be considered by the Executive Committee should there be a decision to move ahead with placing an advisory referendum on the ballot.

If placed on the ballot, and if approved by the voters, the question would give the County Board the ability to increase to the total rate to 82.00¢ with the support of a majority of the voters. The impact to the taxpayer is estimated as follows:

Fund	\$100,000 Home	\$150,000 Home
Veteran's Assistance	\$1.41	\$2.11
Care & Treatment	\$2.81	\$4.22
TOTAL	\$4.22	\$6.33

COUNTY BOARD GOALS:



HEALTHY AND SAFE COMMUNITY



GROWING COUNTY



HIGH PERFORMING PUBLIC ORGANIZATION

STAFF RECOMMENDATION:

APPROVAL

COMMITTEE ACTION:

APPROVED AUGUST 11, 2016 (10-1 VOTES) MR. MORRIS VOTED NAY; MR. PHELAN ABSENT

PREPARED BY: Scott A. Sorrel, County Administrator

DEPARTMENT: County Administration

DATE: August 2, 2016

NOW, THEREFORE, IT BE RESOLVED as authorized by the Illinois Constitution, the County Board now directs the election authorities to place the following advisory referendum on the ballot for the November 8, 2016 general election.

Shall Peoria County increase property taxes by up to 0.5¢ for providing assistance to military veterans, their families, and the families of deceased veterans and up to 1.0¢ for services delivered to its residents who are persons with developmental disabilities?	YES	
	NO	

RESPECTFULLY SUBMITTED,
EXECUTIVE COMMITTEE



Andrew A. Rand
County Board Chairman

County of Peoria County Board

Peoria County Courthouse, Room 502
324 Main Street, Peoria, Illinois 61602
Phone (309) 672-6056 Fax (309) 672-6054 TDD (309) 672-6073
arand@peoriacounty.org

Date: August 11, 2016

PETITION FOR SPECIAL BOARD MEETING

We, the undersigned members of the Peoria County Board, request a special meeting of the County Board to be held:

Date: Thursday, August 18, 2016
Time: 5:00 pm
Place: Peoria County Courthouse
324 Main Street, Board Room 403
Peoria, IL

- Subject:**
1. Referendum to increase the County's share of local sales taxes by 1/4% for a period not to exceed 15 years for road improvement and other transportation purposes.
 2. Advisory Referendum to increase the amount levied for VAC and Care & Treatment Board.

Signed:

Date:

Stralini

August 1, 2016

J. Crall

August 10th 2016

James Tennell

August 11 2016

~~James Tennell~~

Aug 11, 2016

G. Allen Mayer

August 11, 2016

Theresa Hall

August 11, 2016

Jayne Pearson

Aug. 11, 2016