

### PEORIA COUNTY BOARD OF REVIEW OF ASSESSMENTS RULES GOVERNING THE APPEAL PROCESS FOR THE ASSESSMENT YEAR 2021

SUGGESTION: Taxpayers are strongly encouraged to discuss their real estate assessments with their Township Assessor prior to the filing of a complaint with the Board. Many times the reason for the assessment

can be made clear or any errors in the property record card can be corrected, eliminating the need for filing a complaint. After talking with the Township Assessor, taxpayers still wishing to pursue an assessment complaint will need to familiarize themselves with the following rules governing hearings before the Board. A listing of all Peoria County Township Assessors is attached. By state law, the time period for filing a complaint cannot be extended while discussing the assessment with the Township Assessor.

The Peoria County Board of Review of Assessments consists of three members, together with additional members, appointed by the Chairman of the Peoria County Board (35 ILCS 200/6-25). The Board has the authority to confirm, reduce or increase any assessment as appears just. The Board determines the correct assessment, prior to state equalization, of any parcel of real property which is the subject of an appeal, according to the law, based on standards of uniformity, market value, correctness of facts, evidence, exhibits and briefs submitted to or elicited by the Board from an appellant, assessor and/or other interested parties. The Board is required to make and publish reasonable rules "for the guidance of persons doing business with the Board and for the orderly dispatch of business." (35 ILCS 200/9-5) These are the rules for the 2021 session which cover the 2021 assessment year:

### I. ADMINISTRATIVE RULES

- **A.** Convening the Board. The Board convenes on or before the First Monday of June and recesses on December 31st or when all current year assessment complaints have been scheduled and heard.
- **B.** Failure to follow Board Rules. Failure to follow any rules may, in and of itself, be grounds for the denial of any change in assessment.
- C. Authority of the Board. In connection with any hearing before the Board, the Board has full authority to:
  - 1) Conduct and control the procedure of the hearing.
  - 2) Admit or exclude testimony or other evidence into the record.
  - 3) Administer oaths and affirmations and examine all persons appearing at the hearing to testify or to offer evidence.
  - 4) Require the production of any book, record, paper or document at any stage of the appeal process or at the hearing which is the foundation for any evidence or testimony presented in the appeal. The Board also may request a property inspection to clarify parcel characteristics and/or condition of a subject property. Failure to produce a requested book, record, paper or document or failure to allow a property inspection within the prescribed time frame set by the Board may result in an assessment as equalized being confirmed.
  - 5) Improper Conduct or Language. When an appellant or appellant's agent, attorney or witness engages in threatening, disruptive, vulgar, abusive or obscene conduct or language that delays or protracts a proceeding or refuses to leave a hearing room, the Board, by any Member or Hearing Officer, may request that the offending individual leave the proceeding.
- **D. Freedom of Information Act.** The Board is a public body and is subject to the Freedom of Information Act as defined in Illinois Law (35 ILCS 140). The following information is provided in accordance with the Act.
  - 1) The Board is responsible for hearing appeals, corrections, and requests for certificates of error on property assessments from the County's twenty townships, acting on these applications, reviewing and making recommendations on exempt-property applications and representing the interest of Peoria County before the Illinois Property Tax Appeal Board.
  - 2) The Board's office is located in the Peoria County Courthouse at 324 Main Street, Room 301 Peoria, Illinois 61602. The office phone number is (309) 672-6022.
- **E. Open Meetings Act.** Hearings held by the Board are open to the public and are subject to the exceptions cited by the Open Meetings Act (35 ILCS 120).
  - 1) Audio or video recording is permitted by any person. However, recording cannot disrupt a hearing nor are participants required to identify themselves to facilitate a recording. The Clerk of the Board must be informed in advance that an audio or video recording of a hearing will be made. The audio or video recorder **must** provide a copy of the video or audiotape to the Board within fifteen (15) days after the hearing and bear the cost of that copy.
  - 2) All hearings are, by law, open to the public and are recorded by the Board of Review; however,

- the tapes are for deliberation purposes only. If any party desires a transcript of a hearing, a court reporter must be retained at the expense of that party. That party **must** provide a certified copy of the transcript to the Board within fifteen (15) days of the hearing and bear the cost of that transcript.
- 3) Public comment may be accepted at the Board's discretion.
- **F. Hearing Officers**. Any single member of the Board, including alternate members, may conduct a hearing. No decision on an assessment appeal will be finalized without concurrence from a second hearing officer.
- G. Clerk of the Board of Review. The clerk of the Peoria County Board of Review is David Ryan.

### II. APPEAL HEARINGS

The purpose of an appeal hearing is to evaluate a property assessment based upon evidence presented by all concerned parties; typically, appellant, assessor, and where applicable, intervener.

- **A. Standing.** Only a property owner (or attorney thereof) dissatisfied with a property's assessment or a taxing body that has a tax revenue interest in the decision of the Board on an assessment made by any local assessment officer may file an appeal with the Board. Appeals must be filed on the forms provided by the Board of Review and available on the county website at: <a href="mailto:propertytax.peoriacounty.org">propertytax.peoriacounty.org</a> listed under "Downloadable Forms". All applicable items on the form must be completed. Any non-owner (attorney) filing an appeal on behalf of an owner must submit written authorization by the owner of record. Authorization of an attorney is indicated by signatures on the "Verification of Authority to Represent Owner of Real Property before the Board of Review of Peoria County, Illinois" authorization form. Authorization forms are included <a href="mailto:within">within</a> each assessment complaint packet.
- **B. Date of Filing.** All appeals must be filed with the Board of Review on or before 30 days after the date of publication of the current year assessments. State Statute 5 ILCS 70/1.11 provides if a deadline falls on a weekend, the deadline automatically moves to the close of the next business day. Filing deadlines are posted on the Peoria County's website. Appeals must be filed on or before the closing date for each township. Mailings postmarked by the U.S. Postal Service are deemed filed on the date postmarked. All other mailings and hand deliveries are deemed filed on the date received in the Board of Review office. The Board does not accept assessment complaints by fax mail
- **C. Appeal Forms and Information.** The Board requests that all parties to an appeal utilize the prescribed forms and comparison grids of the Peoria County Board of Review. These forms are available at the Board of Review of Assessment's Office and on the website at <a href="mailto:propertytax.peoriacounty.org">propertytax.peoriacounty.org</a>. Upon written or verbal request, office staff can email assessment complaint forms for filing.
  - 1) Appeals can be submitted via US Mail, in person (when the Court House is open to the public), or electronically to the following email address: <a href="mailto:borassessmentappeals@peoriacounty.org">borassessmentappeals@peoriacounty.org</a>.
  - 2) Letters of Authorization. An attorney acting on behalf of an appellant, must attach a signed copy of the Peoria County Verification of Authority to Represent Owner(s) of Real Property before the Board of Review of Peoria County, Illinois which is included in the assessment complaint packet. Authorizations signed by management agents, association presidents, or any party other than the owner will be dismissed.
- **D. Reductions of \$100,000 or more.** Pursuant to 35 ILCS 200/16-55, if an appellant is requesting a reduction in assessed valuation of \$100,000 or more, the Board must notify each respective taxing district. It is therefore required that appellants supply their requested assessment total in the appropriate space on the appeal form. If this information is not provided, the Board will assume the requested assessment is \$100,000 or more and thus notify all potentially impacted taxing districts.
- **E. Submission of Evidence.** The Board requires that the original appeal form and evidence, be submitted at the time of application. Evidence submitted at the hearing by the appellant, assessor or intervener may be accepted by the Board at the Boards discretion; however, it may be given less weight than evidence submitted in accordance with Board rules. The Board of Review will determine each case on its own merit.
- **F. Hearing Notification.** An appellant will be notified by U.S. Mail of the hearing date, time and place of the hearing no less than ten (10) day prior to the hearing date. The case will be decided upon the evidence submitted by the appellant with the appeal form plus any evidence submitted by other parties to the case, typically the township assessor and where applicable, an intervener. If no evidence is submitted with the appeal form, the board will not change the valuation. In addition, **due to time constraints of the Real Estate Tax Cycle, scheduled hearings** <u>cannot</u> **be rescheduled.**
- **G.** Location of Hearings. Board of Review assessment complaint hearings will be held in the Peoria County Courthouse at 324 Main Street, Room 301 Peoria, IL 61602. Meetings may be held at other locations in the County at the discretion of the Board. The Board reserves the right to have a telephone hearing if necessary.
- **H. Hearing Format.** Appeal hearings are conducted in the following manner: Complainants may represent themselves or retain an attorney to do so on their behalf. Other parties may be called as witnesses by the

complainant or by the complainant's legal representative, they may not conduct questioning, introduce evidence into the record or conduct themselves in any manner which may be interpreted as the unauthorized practice of law. The hearing officer shall swear in or affirm anyone giving testimony. The Township Assessor may be present to give evidence and testimony concerning the property and its assessment. Each party may then present closing or rebuttal remarks and then the hearing is closed.

- **I. Hearing Length.** Because of the volume of appeals before the Board, most hearings are scheduled at fifteen to twenty minute intervals. All presentations by an appellant and an assessor, along with questions from the Board, must be completed within this time frame.
- **J. Decisions.** The Board of Review will render their decisions after the hearings for all twenty (20) townships have been held. The official findings for each case are mailed to all appellants and attorneys of record. No written decisions are released prior to this time.
- **K.** Evidence Submitted by Interveners. A taxing body wishing to intervene in a matter before the Board of Review must submit a letter of intent to intervene along with supporting evidence which supports their opinion of value no less than five (5) days business days advance of the scheduled hearing.

### III. Basis for Assessment Appeals

### A. Appeals Based upon Equity

- 1. **Definition.** Real property assessments shall be valued uniformly as the General Assembly provides by law (Art.9, Sec 2, Illinois Constitution of 1970). An inequitable assessment is one that values one property at a higher level of assessment (relative to fair cash value) than assessments of comparable properties. (Note: Courts in Illinois have found that mathematical exactitude is not an absolute requirement in estimating property assessments.)
- 2. **Burden of Proof.** When unequal treatment in the assessment process is the basis of an appeal, inequity must be proved by clear and convincing evidence.
- **3. Evidence Considered.** Comparable properties usually are submitted as evidence for equity appeals, arguing that the assessed value per square foot of the subject is higher than that of comparables. It is preferable to select the three (3) best comparables. Characteristics of the subject and three (3) comparables must be displayed on the Residential Comparable Sales/Equity Grid located on the County website, propertytax.peoriacounty.org, and submitted with the original appeal.
- **4. Comparable Properties**. Comparables should be located near the subject and/or in the same neighborhood. They should be similar in style (e.g., ranch, 2-story, split-level, etc.), construction (e.g., brick, frame, with or without a basement, etc.), age, size (e.g., square footage of above ground living area), quality and condition to the subject. If comparables are not located in the subject's neighborhood, additional explanation may be needed to confirm their similarity.
- 5. **Disclosure of Rental Data Required.** When an assessment appeal for an income producing property is based on equity, the income and expense data of the property must be submitted as evidence, including all leases and/or rent rolls.

#### B. Appeals Based upon Fair Cash Value

- 1. **Definition.** Fair cash value is defined as "the amount for which a property can be sold in the due course of business and trade, not under duress, between a willing buyer and a willing seller." (35 ILCS 200/1-50). Fair cash value is often used interchangeably with market value.
- **2. Burden of Proof.** When fair cash value is the basis of an appeal, the value of the subject property must be proved by a preponderance of the evidence.
- **3. Disclosure of Recent Sale Required.** The Board considers sales that occurred within twelve months of the assessment date as possible evidence of market value. The Board requires the following information if the recent sale of property is important in an appeal:
  - a) Documents that disclose the purchase price of the property and the date of purchase including the Settlement Statement and the State of Illinois transfer declaration.
  - b) Both the seller's and the buyer's identity must be revealed, as well as any other relationship between them (other than seller and buyer) including, but not limited to, those existing by blood, marriage, corporate parent-subsidiary companies or by virtue of ownership of non-publicly held stock and whether the transaction was arms length.
  - c) Any personal property included in the sale must be fully documented, including its fair cash value.
- 4. Recent Usable Sales of Comparable Properties . If recent usable sales of comparable properties are submitted as evidence for a market value appeal, it is preferable to select the best three (3) comparables. Characteristics of the subject and three (3) comparables must be displayed on the Residential Comparable Sales/Equity Grid Sheet, located on the County website, at <a href="mailto:propertytax.peoriacounty.org">propertytax.peoriacounty.org</a>, and submitted with the original appeal. When using the interactive comparable search tools on the County website,

under the "Front Desk Application" an appellant or agent/attorney is reminded to view comparable properties to confirm their similarity to the subject.

- 5. Comparable Properties. Comparables should be located near the subject and/or in the same neighborhood. They should be similar in style (e.g., ranch, 2-story, split-level, etc.), construction (e.g., brick, frame, with or without a basement, etc.), age, size (e.g., square footage of lot and building), quality and condition to the subject. If comparables are not located in the subject's neighborhood, additional explanation may be needed to confirm their similarity.
- **6. Appraisal Evidence.** In the event that supplemental documentation, such as a professional appraisal is presented, one (1) original submission of all documentation must be received by the Board (irrespective of postmark) within ten (10) calendar days after the filing deadline. Appraisals obtained for the purpose of an appeal must state the subject's value as of January 1, 2021. Appraisals which are not filed in a timely manner may not be considered by the Board.
  - a. To be considered, an appraisal must be:
    - i. Prepared in conformance to the Uniform Standards of Professional Appraisal Practice as currently adopted by the Appraisal Standards Board. The appraiser must be an Illinois State Certified or equivalent.
    - ii. Presented in entirety, including all exhibits, with no missing pages.
  - **b**. Appraisal testimony offered to prove the valuation asserted by any party shall not be accepted at the hearing unless a documented appraisal report has been timely submitted.
  - **c.** Except for homestead property, appraisal testimony offered to prove the valuation asserted may be given only by a preparer of the appraisal whose signature appears thereon.
- 7. Other Evidence. Other evidence may consist of, but is not limited to, the following:
  - a. Listing contract and Multiple Listing Service history.
  - **b.** A complete (final) sworn contractor's affidavit of costs, if the improvement is new construction, together with a Settlement Statement.
- **8. Income Producing Property.** When an assessment appeal for an income producing property is based on fair cash value, the income and expense data of the property must be submitted as evidence.
  - **a.** Where the entire property is covered under a single lease, the entire lease must be submitted as evidence.
  - **b.** Where multiple leases are in place, the Board will consider lease summaries, audited financial statements, rent rolls with totals and representative samples of leases submitted by the taxpayer and any such documents requested by the Board.
  - **c. Vacancy.** If an appeal for reduced assessment is based upon vacancy, the appellant must provide an affidavit of occupancy for the prior three (3) years.
- C. Appeals Based upon Incorrect Assessor Data.
  - **1. Definition.** Incorrect data includes, but is not limited to, size of the site, size of the improvements, physical features and locational attributes.
  - 2. Evidence. Appeals based on the application of incorrect subject-property data by a township assessor must include the subject property record card, a statement highlighting the incorrect data and evidence of the correct data, such as a plat of survey, photograph or construction
  - 3. Assessor Access to Property. Appellants are urged to schedule a property inspection with their Assessor's office for appeals related to the description, physical characteristics and/or condition of the subject property. Arguments of physical condition &/or characteristics will be disallowed and given a "no change" decision if the appellant fails to allow an interior inspection from either the township assessor or the Supervisor of Assessment's Office.

### VII. Adoption

These rules are adopted for the 2021 session of the Peoria County Board of Review as of June 1, 2021.

J. Greg Fletcher, Chairman

Patrick S. O'Shaughnessy, Member

Chad Jones, Member

# PLEASE MAIL COMPLETED ASSESSMENT COMPLAINTS TO:

Peoria County Board of Review of Assessments Peoria County Courthouse 324 Main Street, Room 301 Peoria, IL 61602

# COMPLETED ASSESSMENT COMPLAINTS CAN ALSO BE EMAILED TO:

borassessmentappeals@peoriacounty.org



# Verification of Authority to Represent Owner(s) of Real Property before the Board of Review of Peoria County, Illinois

# Complete this form only if you are having an <u>attorney</u> represent you at your hearing.

The undersigned person hereby grants authority to	(Name of Attorney)	_ to
represent them in the assessment hearing(s) before the assessment year.	-	2021
(PRINT OWNER NAME)		
(OWNER'S SIGNATURE)		
(OWNER'S PHONE NUMBER)		
(DATE SIGNED)		
TAX (PARCEL) IDENTIFICATION NUMBER(S):		

03	06	05 & 10	11
Akron	Brimfield	Chillicothe	Elmwood
Laurie Epkins 4901 N. Prospect Rd. Peoria Heights, IL 61616 (309) 688-2122 (W) richwoods9@comcast.net	Sandra Powell 21503 N. Main St. Laura, IL 61454 (309) 639-2643 Sandyp 43@yahoo.com	Shawn Crabel 1438 N. Fourth St PO Box 153 Chillicothe, IL 61523 (309) 274-8187(W) assessor@mtco.com	Steve Davis 603 W. High Elmwood, IL 61529 (309) 742-3040 shiresteve@gmail.com
04	20	07	13
Hallock	Hollis	Jubilee	Kickapoo
Laurie Epkins 4901 N. Prospect Rd. Peoria Heights, IL 61616 (309) 688-2122 (W) richwoods9@comcast.net	Alice Dailey 6430 W Wheeler Rd Mapleton, IL 61547 (309) 697-6252 hollista@telstar-online.net	Tom Missen 6326 W. Salem School Rd. Dunlap, IL 61525 (309) 243-7437 multitwpassessor@gmail.com	Julie McIntyre 10025 W Route 150 Edwards, IL 61528 (309) 691-1518 assessorkickapoo@gmail.com
17	16	09	01
Limestone	Logan	Medina	Millbrook
Rhonda Rutledge 1501 W. Garfield Ave. #2 Bartonville, IL 61607 (309) 697-3531 assessor@limestonetwp.comcastbiz.net	Tony Alwood 13814 W Smithville Rd Hanna City, IL 61536 309-208-7246 tcalwood@msn.com	Mark Brabant 10620 N Galena Rd Mossville, IL 61552 (309) 634-8989 Medina_assessor@comcast.net	Sandra Powell 21503 N. Main St. Laura, IL 61454 (309) 639-2643 Sandyp 43@yahoo.com
09 13 14 17 18	02	08	14
City of Peoria	Princeville	Radnor	Richwoods
Max Schlafley 205 SW Adams Street Peoria, IL 61602 (309) 494-8180 peoriatownshipassessor@gmail.com	Laurie Epkins 4901 N. Prospect Rd. Peoria Heights, IL 61616 (309) 688-2122 (W) richwoods9@comcast.net	Tom Missen 6326 W. Salem School Rd. Dunlap, IL 61525 (309) 243-7437 multitwpassessor@gmail.com	Laurie Epkins 4901 N. Prospect Rd. Peoria Heights, IL 61616 (309) 688-2122 (W) richwoods9@comcast.net
12	19 & 22	15	17 & 18
Rosefield	Timber	Trivoli	West Peoria
Tom Missen 6326 W. Salem School Rd. Dunlap, IL 61525 (309) 243-7437 multitwpassessor@gmail.com	Steve Davis 603 W. High Elmwood, IL 61529 (309) 742-3040 shiresteve@gmail.com	Tony Alwood 13814 W Smithville Rd Hanna City, IL 61536 309-208-7246 tcalwood@msn.com	Andrew Couri Peoria County Courthouse 324 Main St Room 301 Peoria, IL 61602 (309) 495-5031 acouri@peoriacounty.org

## 2021 BOARD OF REVIEW ASSESSMENT COMPLAINT



Completed appeals must be submitted to: Board of Review of Assessments, Peoria County Courthouse 324 Main Street, Room 301, Peoria, IL 61602

OWNER:	ATTORNEY:
ADDRESS:	ADDRESS:
CITY/ST/ZIP:	CITY/ST/ZIP:
EMAIL ADDR:	PHONE #:
	VNSHIP ASSESSOR REGARDING THIS ASSESSMENT?   YES  NO YES; Docket #
PARCEL ID #:	PROPERTY ADDRESS:
YOUR ESTIMATE OF THE MARKE	ET VALUE OF THIS PARCEL AS OF 1/01/2021 IS: \$
THIS APPEAL IS BASED ON ONE	OF THE FOLLOWING:
properties. (The attached Con	tributed to the improvement is higher than the assessment of comparable mparable Sales/Equity Grid Sheet should be completed and submitted at upon equity must demonstrate clear & convincing evidence.)
(If an appraisal is submitted, t	d value (land & bldg combined) is greater than 1/3 of Fair Market Value. The entire appraisal must be attached, or you will need to complete the Equity Grid Sheet listing the sales of comparable homes.)
property you should attach a co	purchase date must be within the prior 24 months. (For <b>RESIDENTIAL</b> opy of your <u>entire</u> appraisal & your transfer declaration.) If you are months, you need to complete the <u>Comparable Sales/Equity Grid Sheet</u> .
***All evidence to be considered b	y the Board of Review must be submitted with this complaint filing.***
PROPERTY CLASS:RESIDE	ENTIALRESIDENTIAL VACANT LANDCONDO
DUPLEXCOMMERCIA	AL/ INDUSTRIALFARM IMPROVEDFARMLAND ONLY
PLEASE CHECK ONE OPTION	BELOW:
	ify me of my designated hearing date and time.  to defer to a telephone hearing if necessary.)
2. Phone hearing. I can be reach	ed at: ( )
	m requesting that the Board decide this appeal based upon the information and that I will not receive a hearing notice; only a final decision letter.)
DATE OF FILING	PROPERTY OWNER or ATTORNEY
DATE RECEIVED	BOARD OF REVIEW OF ASSESSMENTS



### PEORIA COUNTY BOARD OF REVIEW

## RESIDENTIAL COMPARABLE SALES/ EQUITY GRID SHEET

	SUBJECT	COMP #1	COMP #2	COMP #3
1 PARCEL ID (TAX ID) NUMBER				
2 PROPERTY ADDRESS				
3 NEIGHBORHOOD # (assigned by assessor)				
4 LOT SIZE or ACRES (if known)				
5 HOUSE STYLE				
6 STORIES				
7 EXTERIOR CONSTRUCTION				
8 YEAR BUILT				
9 EFFECTIVE YEAR BUILT				
10 FULL BATHS				
11 HALF BATHS				
TOTAL LIVING AREA SQ.FT. (do not include basement or garage with the exception 12 of tri-levels				
13 MAIN LIVING AREA SQ.FT.				
14 BEDROOMS				
15 BASEMENT SQ.FT.				
16 FINISHED BASEMENT SQ.FT.				
17 RECREATION AREA SQ.FT.				
18 AIR CONDITIONING (YES or NO)				
19 FIREPLACES				
20 ATTACHED GARAGE SQ.FT.				
21 DETACHED GARAGE SQ.FT.				
22 GRADE				
23 CONDITION				
24 DATE OF SALE (if applicable)				
25 SALE PRICE (if applicable)				
SALE PRICE PER SQUARE FOOT 26 (LINE 25 ÷ BY LINE 12)				
BLDG ASSMT PER SQUARE FOOT 27 (Line 29 ÷ by Line 12)				
28 LAND ASSESSMENT				
29 BUILDING ASSESSMENT				
30 TOTAL ASSESSMENT				
2021-R-SCHEDULE-W-SEAL.XLS				